

## APPENDIX I

### TOWN OF INDIAN BEACH CITIZEN PARTICIPATION PLAN

#### PREPARATION OF A CORE LAND USE PLAN PHASE I

The Town of Indian Beach has received a Coastal Area Management Act grant for preparation of a Core Land Use Plan, Phase I. Adequate citizen participation in the development of the plan is essential to the preparation of a document responsive to the needs of the citizens of the Town of Indian Beach. To ensure such input, the following citizen participation program will be utilized by the town.

The Indian Beach Board of Commissioners will appoint a Town of Indian Beach Land Use Plan Committee (LUPC) to work with the town's planning consultant to ensure that the final product will be a plan suitable for adoption by the town. The committee will include representatives from the Planning Board and Board of Commissioners.

Specifically, the planning consultant and the LUPC will be responsible for ensuring accomplishment of the following:

- Develop and adopt the Citizen Participation Plan; conduct public information meeting; and conduct a meeting to identify community concerns, key planning issues, and aspirations. In addition, prepare analysis of existing and emerging conditions.
- Complete analysis of existing and emerging conditions; prepare natural systems analysis and analysis of land use and development (including Existing Land Use Map).
- Prepare community facilities analysis; prepare/review land suitability analysis and map; review existing CAMA plan, ordinances, and policies.

The following schedule will be utilized for Phase I:

1. September, 2004
  - Conduct public information meeting.
  - Board of Commissioners adopt the Citizen Participation Plan.
  - Conduct initial meeting with LUPC and review Citizen Participation Plan and process for preparing the land use plan.
2. October, 2004
  - Conduct town issues identification meeting.
3. November, 2004 to April, 2005 – Prepare preliminary draft land use plan which will include analysis of existing conditions, land suitability analysis, natural systems analysis, and community facilities analysis. Conduct monthly meetings with the LUPC.
4. May, 2005 – Present draft of Phase I to the Planning Board.
5. June, 2005 - Present draft of Phase I to the Board of Commissioners.

All meetings of the LUPC and Board of Commissioners at which the Plan will be discussed will be advertised in a local newspaper. The public information meeting, town meeting, and public hearing will also be advertised in a local newspaper. In addition, public service announcements will be mailed to local radio stations and posted at the Town Hall and other public buildings as directed by the LUPC and Board of Commissioners. All meetings will be open to the public. The town will encourage and consider all economic, social, ethnic and cultural viewpoints. No major non-English speaking groups are known to exist in the Town of Indian Beach.

8/30/04

TOWN OF INDIAN BEACH  
CITIZEN PARTICIPATION PLAN

PREPARATION OF A CORE LAND USE PLAN  
PHASE II

The Town of Indian Beach has received a Coastal Area Management Act grant for preparation of a Core Land Use Plan, Phase II. Adequate citizen participation in the development of the plan is essential to the preparation of a document responsive to the needs of the citizens of the Town of Indian Beach. To ensure such input, the following citizen participation program will be utilized by the Town.

The Indian Beach Board of Commissioners has appointed the Town of Indian Beach Land Use Plan Committee (LUPC) to work with the Town's planning consultant to ensure that the final product will be a plan suitable for adoption by the Town. The committee will include representatives from the Planning Board and Board of Commissioners.

Specifically, the planning consultant and the LUPC will be responsible for ensuring accomplishment of the following:

- Adopt and implement Citizen Participation Plan for Phase II.
- Revise preliminary plan based on public review.
- Complete plan for the future (including future land use map and tools for managing development).
- Present the draft plan to the Board of Commissioners.
- Submit plan to state/DCM for review; provide plan to adjacent jurisdictions for review; conduct public information hearings.
- Review plan based on state and local review; conduct public hearing; Board of Commissioners adoption; submit for CRC certification.

The following schedule will be utilized for Phase II:

1. September, 2005
  - Update Citizen Participation Plan
  - Begin preparation of Phase II portion of LUP
2. October, 2005 - January, 2006
  - Hold monthly meetings with LUPC
  - Revise preliminary plan based on public review
3. February, 2006 – Provide plan to adjacent jurisdictions to review
4. March, 2006 – Submit plan (with any revisions) to the Indian Beach Planning Board for review and preliminary approval
5. April, 2006 – Submit draft plan to state for DCM review

6. May, 2006
  - Revise plan based on state and local review
  - Conduct public hearing for Board of Commissioners to adopt plan
  - Submit to CRC for certification

All meetings of the LUPC and Board of Commissioners at which the Plan will be discussed will be advertised in a local newspaper. The public hearing will also be advertised in a local newspaper. In addition, public service announcements will be posted at the Town Hall and other public buildings as directed by the LUPC and Board of Commissioners. All meetings will be open to the public. The town will encourage and consider all economic, social, ethnic and cultural viewpoints. No major non-English speaking groups are known to exist in the Town of Indian Beach.

7/14/05

**APPENDIX II**

TOWN OF INDIAN BEACH  
CAMA CORE LAND USE PLAN  
ABSENTEE PROPERTY OWNER SURVEY RESULTS

1. The Town of Indian Beach should address its current zoning regulations with respect to density and height restriction in preparation for redevelopment efforts currently underway.

Agree	No Opinion	Disagree
41	7	2

2. The Town of Indian Beach should continue to place the responsibility for sewer treatment on private land owners, including single-family homes and multi-family developments.

Agree	No Opinion	Disagree
23	8	19

3. Indian Beach is taking the proper steps to maintain a family friendly safe environment for permanent residents, as well as vacationers.

Agree	No Opinion	Disagree
39	10	1

4. In light of the recent increased restrictions regarding stormwater runoff control currently being implemented in a majority of counties and municipalities across the state, Indian Beach should begin implementing a more pro active stormwater control program in the interest of both water quality and storm drainage.

Agree	No Opinion	Disagree
28	14	8

5. Indian Beach should increase the number of available parking spaces and facilities at their public beach access locations.

Agree	No Opinion	Disagree
9	14	27

6. The town's infrastructure, facilities, and services (police and fire) are adequate to handle the permanent and seasonal population increase that will be experienced over the next five years.

Agree	No Opinion	Disagree
17	20	13

7. The Town of Indian Beach should continue to oppose the location of a third bridge access to Bogue Banks within its jurisdiction.

Agree	No Opinion	Disagree
28	5	17

8. The Town of Indian Beach should contract with either Pine Knoll Shores or Emerald Isle to provide comprehensive fire protection. Currently, the town relies on the services of the Salter Path volunteer fire department, which does not fall under the jurisdiction of any local government entity.

Agree	No Opinion	Disagree
26	13	11

9. The Town of Indian Beach should require property owners not located on the oceanfront to subsidize the cost of beach renourishment efforts as funding becomes necessary.

Agree	No Opinion	Disagree
45	0	5

10. **Ranking of key issues:** The following issues were identified and ranked by permanent residents of the Town at a public meeting held on October 13, 2004. Absentee property owners as identified by Carteret County tax records were asked to rank each issue identified from 1 to 10, with 1 being the most important need and 10 being the least important need. Following are the results of the ranking (81 being the most important need and 269 being the least important need):

<u>SCORE</u>	<u>KEY ISSUE</u>	<u>RANK</u>
81	● Solution to beach erosion	1
146	● Maintain quality EMS service	2
176	● Traffic on Highway 58	3
197	● Stormwater runoff	4
213	● Need central sewer service	5
215	● Beach vehicular traffic	6
217	● Oppose third Bogue Banks Bridge access in to Indian Beach	7
218	● Improve inter-governmental cooperation	8
248	● Address the development of upland marinas	9
269	● Improve public estuarine access	10

11. **Comments/Concerns:**

- Plant grass on the shoulders of the road and maintain as Pine Knoll Shores has done. Have a beach patrol, at least once a week, remove trash from beach. Also remove old beach chairs, etc., from vegetation areas. Enforce the dogs on leash law.
- With only one road to get on and off island , traffic is a concern. If high density growth continues (i.e., condos, etc.) relief will be needed in future. It seems we need a third bridge or less high density development. A bridge would be convenient but would most likely adversely affect the quality of living in Indian Beach. But if high rises replace trailer parks, it may need consideration.
- We desperately need a third bridge. I am tired of wasting time and gas at dozens of stoplights going through the length of Morehead City each time I want to go to the beach or leave the beach. It would help if you sent out information on some of these issues before asking if we support or oppose them. Thanks.
- Children are in danger on Salter Path, Indian Beach – people drive crazy – young men showing off (I never see Beach Patrol). The fishermen are fine; there should be a beach pass issued for fishermen only.

- Need to control the building of condos replacing single-family dwellings!! Preserve as much natural area as possible. Limit new home and condo construction!! Crowding is already a problem!
- I would love to see a big grocery store in Indian Beach/Salter Path.
- I think any future development should be carefully considered so that the present ambience of the area can be maintained. Too much large-scale developing (move Colony Clubs) I feel would be detrimental – and destroy the reasons we came to Indian Beach.
- We believe height of buildings should be controlled to not over five (5) stories high. There should be a regard for maintaining views of the water. Thank you for allowing our input.
- Keep up the good work!
- Opposed to a third bridge; height of new construction.
- Beach protection is the most important issue facing the Town of Indian Beach. We must continue to aggressively seek other options for funding beach renourishment. All Indian Beach property owners should accept responsibility for funding this effort.
- Have you thought about merging the town with Emerald Isle or Pine Knoll Shores?
- We feel that a third bridge is needed but Indian Beach is not big enough to be able to provide the land needed to build it.
- I do not feel qualified to answer a lot of this survey. I have very little knowledge of most of the issues.
- Development cannot be stopped but you have a unique opportunity to develop into a charming “coastal village” with a unique marine/combo of retail/restaurants and residences above. Coordinated development is the key!
- I don’t know what current regulations are. Should: keep height restrictions; encourage low density development.
- Every effort should be made to provide some relief to the relatively recent state occupancy restriction for rental units. Rather than limiting occupancy to 2 person/bedroom; a condo should be allowed to petition for relief based on factors that include historical level of use of the sewage systems, and upgrades to cover surge capacities. Current “one law fits all” legislation is too unreasonable.
- The current condo growth will stretch the town’s total affairs – good luck in dealing with it. This is a good start.
- The health of Indian Beach depends on beach renourishment when necessary. All citizens benefit from it.
- Increase the speed limit from 35 mph to 45 mph in the area of Ocean Club development to the old Indian Beach pier site.

**Appendix III**  
**Policy/Implementing Action**  
**Definitions of Common Terms**

1. Should: An officially adopted course or method of action intended to be followed to implement the community goals. Though not mandatory as “shall,” it is still an obligatory course of action unless clear reasons can be identified that an exception is warranted. Town staff and Planning Board involved at all levels from planning to implementation.
2. Continue: Follow past and present procedures to maintain desired goal, usually with Town staff involved at all levels from planning to implementation.
3. Encourage: Foster the desired goal through Town policies. Could involve Town financial assistance.
4. Enhance: Improve current goal to a desired state through the use of policies and Town staff at all levels of planning. This could include financial support.
5. Identify: Catalog and confirm resource or desired item(s) through the use of Town staff and actions.
6. Implement: Actions to guide the accomplishment of the Plan recommendations.
7. Maintain: Keep in good condition the desired state of affairs through the use of Town policies and staff. Financial assistance should be provided if needed.
8. Prevent: Stop described event through the use of appropriate Town policies, staff actions, Planning Board actions, and Town finances, if needed.
9. Promote: Advance the desired state through the use of Town policies and Planning Board and staff activity at all levels of planning. This may include financial support.
10. Protect: Guard against a deterioration of the desired state through the use of Town policies, staff, and, if needed, financial assistance.
11. Provide: Take the lead role in supplying the needed financial and staff support to achieve the desired goal. The Town is typically involved in all aspects from planning to implementation to maintenance.
12. Strengthen: Improve and reinforce the desired goal through the use of Town policies, staff, and, if necessary, financial assistance.
13. Support: Supply the needed staff support, policies, and financial assistance at all levels to achieve the desired goal.
14. Work: Cooperate and act in a manner through the use of Town staff, actions, and policies to create the desired goal.