

TOWN OF WINDSOR, NORTH CAROLINA



CAMA CORE LAND USE PLAN EXECUTIVE SUMMARY

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EXECUTIVE SUMMARY
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EXECUTIVE SUMMARY

1. PREFACE – HOW TO USE THE PLAN

This plan is intended to fulfill the Coastal Area Management Act (CAMA) requirements for the preparation of a Core CAMA Land Use Plan. This plan is organized to adhere to the 15A NCAC 7B requirements. This is a Core Land Use Plan. The Core Plan is defined as follows:

Core Plan: This plan addresses all of the plan elements in Rule .0702 of Section 7B (Elements of CAMA Core and Advanced Core Land Use Plans) in a complete and thorough manner. These are summarized as follows: (1) Organization of the Plan, (2) Community Concerns and Aspirations, (3) Analysis of Existing and Emerging Conditions with the jurisdiction, and (4) Plan for the Future. This type of plan is the standard CAMA Land Use Plan required for all 20 coastal counties.

In addition to the CAMA requirements, there are other reasons to plan. Windsor has a great deal of influence on the way in which the town develops. The buildings, facilities, and improvements provided by the town affect the daily lives of its citizens, give form to the town, and stimulate or retard the development of privately-owned land. In addition, the workings of the real estate market help determine the uses of private land, but these uses are regulated by Windsor. The town has an opportunity to coordinate the overall pattern of physical development.

Windsor is inescapably involved in questions of physical development. At almost every meeting of the Board of Commissioners, development decisions must be made concerning rezoning, street improvements, sites for public buildings, and so on. Windsor — and particularly the legislative body made up of lay citizens — needs some technical guidance in making these physical development decisions. Windsor needs an instrument that establishes long-range, general policies for the physical development of the community in a coordinated, unified manner, and which can be continually referred to in deciding upon the development issues that come up every week. The comprehensive plan is such an instrument.

Once the land use plan is adopted, the town must realize that the plan is not the end of the process. Windsor must continuously work at accomplishing plan implementation and establishing an effective planning program. **The town must view the preparation of the land use plan as the first step in a continually evolving process.**

The policies and implementing actions section of the CAMA land use plan includes numerous recommendations for new regulatory ordinances and revisions to existing regulatory ordinances. These revisions are essential to the successful implementation of this document. No CAMA permits will be issued which are inconsistent with the policies included in this plan.

2. INTRODUCTION

This Fiscal Year 2007/2008 - 2008/2009 CAMA Core Land Use Plan is prepared in accordance with the requirements of the North Carolina Coastal Area Management Act (CAMA). Specifically, this document complies with Subchapter 7B, "CAMA Land Use Planning Requirements," of the North Carolina Administrative Code, as amended, August 1, 2002.

The 7B guidelines provide that each of the twenty coastal counties and the municipalities within those counties prepare and adopt a CAMA Core Land Use Plan that meets the planning requirements adopted by the Coastal Resources Commission (CRC). If a county chooses not to prepare a plan, the guidelines specify that the CRC will prepare and adopt a CAMA Land Use Plan for that county and the municipalities in the county which choose not to prepare their own plan. Municipalities not preparing their own plan will be included in the plan for the county in which the municipality is located.

In general, 7B requires that a plan include analysis of existing and emerging conditions. To fulfill those requirements, this plan includes information regarding the population, housing, economy, natural systems, existing land use and community facilities, a land suitability analysis, and a review of current plans, policies, and regulations as well as extensive mapping. This plan is also required to have a plan for the future. To meet that requirement, this plan includes community facility demand information, a future land use map, and specific land use/development goals/policies. Finally, the plan has tools for managing development. The management tools must specify the actions which the Town of Windsor will take to ensure implementation of this plan. NOTE: No CAMA permits will be issued which are inconsistent with the policies included in this plan.

At the beginning of the preparation of this document, the Town of Windsor adopted a Citizen Participation Plan which is intended to ensure that all interested citizens have an opportunity to participate in the development of this plan through both oral and written comments.

On July 30, 2008, copies of the draft land use plan were provided to Bertie County and the Mid-East Commission with a request for review and comment. As of February 20, 2009, no comments had been received from any of the jurisdictions.

Following adoption of the plan by the Windsor Board of Commissioners, it was submitted to the CRC for certification. Certification of the plan was achieved on _____, 2009.

3. TOWN OF WINDSOR VISION STATEMENT

Windsor will expand its economic base, including tourism, retail and wholesale trade, real estate and construction, and industrial development. Windsor will preserve its environmentally sensitive areas and support responsible development along its shorelines. A balanced

community will be achieved which supports educational improvements, recreational opportunities, protection of its historic resources and preservation of its small town atmosphere.

4. KEY ISSUES

In November, 2006, the Town of Windsor conducted a town-wide public opinion survey as part of the Town's strategic planning process. The survey was conducted with the assistance of the North Carolina Department of Commerce, Division of Community Assistance. A total of 1,500 surveys were distributed with 495 responses received, a 33% response rate.

The following summarizes some of the significant responses:

- Important issues facing Windsor (in order of significance):
 - Public school improvements.
 - Jobs.
 - More retail stores/outlet/theater/hotel.
 - Industrial recruitment growth.
 - Recreation/activities for youth and elderly.

- What are Windsor's negative characteristics? (in order of significance):
 - Shopping center/grocery/clothing stores.
 - Good paying jobs/more jobs.
 - Improves schools/especially teachers.
 - Street repaving/road improvements/sidewalks.
 - Old buildings/houses taken down.
 - Drugs and gangs/level of crime.
 - Clean up the Downtown area.
 - More industry/restaurants.

- What are Windsor's positive characteristics? (in order of significance):
 - Parks and recreation/zoo.
 - Historic district/buildings/homes.
 - Preserve/update downtown.
 - Small town atmosphere.
 - Waterfront
 - Warm and hospitable people.
 - Clean town.
 - Security/safe environment.

NOTE: A copy of the complete survey results are available from the Town of Windsor Town Administrator's office.

5. POPULATION SUMMARY

Historical population growth and forecast of population growth are summarized in the following tables.

Table 1. Town of Windsor and Bertie County Population Change, 1980-2007

	Total Population				Percent Change			Overall '80-'07
	1980	1990	2000	2007 Est.	'80-'90	'90-'00	'00-'07	
Windsor	2,126	2,209	2,283	3,095*	3.9%	3.4%	35.6%	45.6%
Bertie Co	21,024	20,388	19,757	19,964	-3.0%	-3.1%	1.0%	-5.0%

*The significant increase in population from 2000 to 2007 is a result of the 2006 opening of the Bertie Correctional Institution.
NOTE: The estimated 2000 population within Windsor's extraterritorial jurisdiction was 311.
Source: US Census Bureau.

Table 2. Town of Windsor and Bertie County Population Projections, 2007-2030

Location	2007	2010	2020	2030	% Change 2007-2030
Town of Windsor	3,095	3,099	3,141	3,336	7.8%
Bertie County	19,964	19,678	18,843	17,787	-10.9%

NOTE: Projections include the prison population housed at the Bertie Correctional Institution.
Source: North Carolina Office of State Planning and Holland Consulting Planners, Inc.

The following provides a summary of the significant demographic factors:

- Windsor's population increased slightly from 1980 to 2000 while Bertie County's population declined.
- Windsor's 65 years and older population increased significantly, 70.4% from 1980 to 2000.
- Windsor's 2000 median age was higher than that for the State.
- In 2000, the majority of Windsor's population was black (53%).

6. HOUSING SUMMARY

- A large percentage, 42% of Windsor's housing inventory, is 40 years old or older.
- Almost all dwelling units have complete plumbing and kitchen facilities.
- Most dwelling units within Windsor are owner-occupied.
- Housing affordability is an issue within Windsor and its ETJ area.

7. ECONOMY SUMMARY

- In 1999, Windsor fell behind North Carolina in median household income.
- In 2000, Windsor's unemployment rate was approximately 8%.

- The service related industries account for 43.8% of Windsor's employment.
- Manufacturing accounted for 28.6% of Windsor's employment in 2000.
- In 2000, 24.6% of Windsor's population was below the poverty level.

8. ENVIRONMENTAL CONDITIONS

Basinwide water quality planning is a watershed-based approach to restoring and protecting the quality of North Carolina's surface waters. Basinwide water quality plans are prepared by the NC Division of Water Quality for each of the 17 major river basins in the state. Each basinwide plan is revised at 5-year intervals. The Town of Windsor is located in the Roanoke River Basin. Water quality has basinwide implications and does not start or stop at geopolitical boundaries; therefore, the Town of Windsor is affected by the water quality within the entire basin as a whole. The first Basinwide Water Quality Plan for the Roanoke River Basin was completed in 1996, the second in 2001, and the third in 2006 (which remains the current, applicable plan). The following are the goals of basinwide program:

- Identify water quality problems and restore full use to Impaired waters.
- Identify and protect high value resource waters.
- Protect unimpaired waters while allowing for reasonable economic growth.

These goals are accomplished through the following objectives:

- Assure equitable distribution of waste assimilative capacity.
- Better evaluate cumulative effects of pollution.
- Improve public awareness and involvement.

As existing and future land uses are considered within Windsor, these goals should be kept in mind.

Windsor is located entirely within the Roanoke River Basin's subbasin 03-02-10. The following provides a summary of existing conditions in the Roanoke River Basin and subbasin 03-02-10 along with the DWQ recommendations from the 2006 Basinwide Plan:

a. Water Quality (Roanoke River Basin)

The Roanoke River begins in the Blue Ridge Mountains of northwestern Virginia and flows in a generally southeastern direction for 400 miles before emptying into the Albemarle Sound in eastern North Carolina. By the time it reaches the fall line near Roanoke Rapids, it has captured water from nearly 8,000 square miles of land. From Roanoke Rapids to the coast, the river drains another 2,000 square miles, carrying more water than any other river in North Carolina. The North Carolina portion of the basin (roughly 36% of the entire watershed) is composed of two major drainages: the Dan River and its tributaries in the western section; and the Roanoke River from Virginia to the Albemarle Sound in the eastern section.

The Roanoke River enters North Carolina through John H. Kerr Reservoir and then flows into Lake Gaston and Roanoke Rapids lake before regaining its riverine form.

The Roanoke River Basin encompasses all or portions of 15 counties and 42 municipalities. In 2000, the overall population in the basin was 344,638. The most populated areas are located north of the Winston-Salem/Greensboro area, and around the larger municipalities in the basin, such as Roanoke Rapids, Eden, Williamston, and Plymouth.

Population in Forsyth, Granville, Persons, and Stokes counties is projected to increase 20-30 percent from 2000 to 2020. Between 1990 and 2000, the fastest growing county was Granville, which had an increase of 20.9 percent and is expected to grow by another 29.3 percent by 2020 for an estimated total population of 68,600 people. Expanding populations are typically characterized by a loss of natural areas and an increase in impervious surfaces. Growing populations not only require more water, but they also lead to the discharge and runoff of greater quantities of waste and pollutants into the state's streams and groundwater. The impacts on rivers, lakes and streams can be significant and permanent if stormwater runoff is not controlled. Just as demand and use increases, some of the potential water supply is also lost.

b. Water Quality (Subbasin 03-02-10)

Windsor is located in subbasin 03-02-10. The subbasin is located entirely within the lower coastal plain. Most of the streams are slow moving and often stop flowing in the summer months. This subbasin is the least densely populated and has the lowest estimated population projection in the entire river basin. Most of this subbasin is located in Bertie County, which is expected to decrease by 8% in population by 2020. There are three individual NPDES wastewater discharge permits in subbasin 03-02-10 and three registered animal operations.

**Roanoke River Basin Statistics
(North Carolina Portion)**

Total area: 3,503 sq. miles
 Freshwater Stream Miles: 2,213
 No. of Counties: 15
 No. of Municipalities: 42
 No. of Subbasins: 10
 Population (2000): 344,638
 Pop. Density (2000): 98 persons/sq. mi.

Water Quality Statistics

Aquatic Life

Monitored Streams: 37.8%
 Supporting: 30.0%
 Impaired: 5.7%
 Not Rated: 4.2%

Recreation

Monitored Streams: 10.5%
 Supporting: 8.1%
 Impaired: 2.0%
 Not Rated: 4.3%

Identified Water Quality Stressors

Habitat Degradation: 223 miles
 Fecal Coliform Bacteria: 87.4 miles
 Low Dissolved Oxygen: 70.4 miles
 Turbidity: 58.6 miles
 Toxic Impacts: 25.5 miles

*Estimated based on % of county land area that is partially or entirely within the basin, not the entire county population.

Subbasin 03-02-10 Description

Land and Water

Total area: 307 mi²
 Land area: 290 mi²
 Water area: 17 mi²

Population Statistics

2000 Est. pop.: 8,192 people
 Pop. density: 27 persons/mi²

Land Cover

Forest/Wetland: 79.2%
 Surface Water: 0.6%
 Urban: 0.3%
 Cultivated Crop: 19.4%
 Pasture/Managed
 Herbaceous: 0.6%

Monitored Stream Statistics

Aquatic Life

Total Streams: 79.0 mi
 Total Supporting: 79.0 mi

Recreation

Total Streams: 15.2 mi
 Total Supporting: 15.2 mi

Use support ratings were assigned for waters in subbasin 03-02-10 in the aquatic life, recreation, fish consumption, and water supply categories. All waters are Impaired on an evaluated basis in the fish consumption category because of fish consumption advice that applies to the entire basin. In the water supply category, all waters are Supporting on an evaluated basis based on reports from DEH regional water treatment plant consultants. The following table summarizes water quality testing in subbasin 03-02-10.

Table 3. Subbasin 03-02-10 Water Quality

Aquatic Life Rating Summary			Recreation Rating Summary			Fish Consumption Rating Summary		
S	m	79.0 FW miles	S	m	15.2 FW miles	I	e	156.1 FW miles
ND		77.1 FW miles	ND		140.9 FW miles			

S = Supporting, I = Impaired, ND = No data, m = Monitored, e = Evaluated, FW = Freshwater
 Source: 2006 Roanoke River Basinwide Water Quality Plan.

The following recommendations were provided in the Water Quality Management Plan for waterbodies in Windsor.

Cashie River

2001 Recommendation. DWQ will continue to monitor fish tissue in the Cashie River and will work to identify sources of mercury.

Current Status and 2006 Recommendations. The Cashie River is Supporting for aquatic life and recreation. All waters within the Roanoke River basin are Impaired on an evaluated basis in the fish consumption category. This is based on a fish consumption advise from the NC Department of Health and Human Services. Largemouth bass, sunfish, yellow perch, and catfish samples were collected from the Cashie River near Windsor during 2003 and analyzed for mercury contamination. The samples were collected as part of an eastern North Carolina mercury assessment. Largemouth bass, yellow perch, and redear sunfish (10 of 23 samples) contained mercury concentrations exceeding the state criteria of 0.4 ppm. Mercury levels in all samples ranged from 0.09 to 1.5 ppm. In 2004, DWQ developed a draft Mercury TMDL for the Cashie River. The draft TMDL has been submitted to the USEPA for final approval. DWQ will continue to monitor the Cashie River.

In the Roanoke River Basin, there are a variety of water quality stressors. These include, but are not limited to, habitat degradation, low dissolved oxygen, turbidity, fecal coliform bacteria, dioxin, and mercury in fish tissue. While some of these occur naturally, management of various land use activities may be needed to maintain water quality. Actions that can reduce impacts to coastal waters are: Stormwater Control Program Improvements and Growth Management Initiatives.

c. Registered Animal Operations within the Roanoke River Basin

The following table provides a summary of registered animal operations within Roanoke River subbasin 03-02-10. The numbers only reflect those operations required by law to be registered. There are no registered cattle or poultry operations in the subbasin.

Table 4. Roanoke River Basin-Subbasin 03-02-10 Registered Animal Operations

Subbasin	Swine*		Total Steady State Live Weight**
	No. of Facilities	No. of Animals	
03-02-10	3	6,360	2,426,080

*There are no other registered animal operations located within subbasin 03-02-10.

**Steady State Live Weight (SSLW) is the result, in pounds, after a conversion factor has been applied to the number (head count) of swine, cattle, or poultry on a farm. The conversion factors, which come from the Natural Resource Conservation Service (NRCS) guidelines, vary depending on the type of animals on the farm and the type of operation (for example, there are five types of hog farms). Since the amount of waste produced varies by the size of the animal, SSLW is the best way to compare the sizes of the farms.

Source: NC Division of Water Quality 2006 Roanoke River Basinwide Water Quality Plan.

d. Growth Trends

The Roanoke River Basinwide Water Quality Plan projects population growth between 2000 and 2020 for counties in the basin. Since river basin boundaries do not coincide with county boundaries, these numbers are not directly applicable to the Roanoke River Basin. They are estimates of countywide population changes.

Population growth trends for the basin between 2000 and 2020 indicate five counties with growth rates in excess of 20% and four counties with growth rates of 10% to 20% with a total estimated population increase for counties in the basin of 18.6%. According to the Water Quality Plan, Bertie County is expected to experience a 7.8% population decrease between 2000 and 2020. NOTE: The NC Office of State Planning shows a population decrease of 5.6% for the same period.

9. ANALYSIS OF LAND USE AND DEVELOPMENT

a. Introduction

In order to address future development within Windsor's planning jurisdiction, it is necessary to establish a snapshot of how the Town's planning jurisdiction is currently developed. This is achieved by conducting an existing land use survey. The survey assists in identifying land use patterns, conflicts, and trends that exist within the planning jurisdiction. The process and data associated with it will provide a solid foundation for decisions about future land use and policy development.

An existing land use survey was conducted for the entire planning jurisdiction. Land use data, obtained from the Bertie County Geographic Information Systems Department, and on-site windshield surveys were used to complete the survey. Land use within Windsor was divided into the following land use categories:

- **Residential:** A detached building designed for or occupied exclusively by one family; residential buildings designed for or occupied by two or more families, with the number of families in residence not exceeding the number of dwelling units provided; and mobile home parks.
- **Commercial:** Land is used for retailing, commercial, and service uses. This includes land used for office parks, commercial warehousing, assembly and manufacturing, and research facilities (includes some utilities).
- **Office & Institutional:** Land for business, office, and institutional needs.
- **Rural Residential/Agricultural:** Land used for agricultural purposes.
- **Recreation:** Land used for active and/or passive recreation pursuits.
- **Vacant:** Undeveloped land.

Table 5 summarizes the land use acreages. According to this information, residential land use comprises approximately 37.5% of Windsor’s corporate area, but only 12.8% of its total planning jurisdiction. Office and Institutional is the second largest land use within the corporate limits. Within the total planning jurisdiction, agricultural/low density residential is the largest land use.

Table 5. Town of Windsor Existing Land Use Acreages

Land Use	Corporate Limits		ETJ		Planning Jurisdiction	
	Acres	% of Total	Acres	% of Total	Acres	% of Total
Commercial	259.9	17.5%	657.6	11.0%	917.4	12.3%
Office & Institutional	291.7	19.6%	2.4	0.0%	294.1	3.9%
Residential	557.3	37.5%	398.0	6.6%	955.3	12.8%
Rural Residential/Agricultural	110.8	7.5%	4,772.1	79.6%	4,882.9	65.3%
Recreational	32.0	2.2%	6.0	0.1%	38.0	0.5%
Vacant Land	234.3	15.8%	160.1	2.7%	394.3	5.3%
Total	1,485.9	100.0%	5,996.1	100.0%	7,482.0	100.0%

Source: Holland Consulting Planners, Inc.

b. Land Use Conflicts

Land use conflicts often exist within a Town's planning jurisdiction resulting from a variety of circumstances. Issues leading to land use conflicts can result from a lack of proper land use controls, demand for increased development, and development of land not suited for a particular land use. Land use conflicts that exist within Windsor are discussed below.

The vulnerability of Windsor to riverine flooding from the Cashie River and hurricanes was discussed in the Natural Systems Analysis portion of this document. The Town recognizes that development within flood hazard inundation areas is going to occur due to the Town's location along the Cashie River. The Town's strategy to address this issue will be to continue enforcement of land use controls that increase the safety of residential and non-residential structures that are built within defined flood zones. Additionally, the Town is a participant in the Bertie County Hazard Mitigation Plan that describes the hazards to which Windsor is susceptible, the vulnerability of the Town to those hazards, and the capability of the Town to respond during and after hazards. The plan also provides specific goals, objectives, and implementing actions that will be carried out to increase the safety of residents and property in the event of a natural disaster.

c. Development Trends

Growth within the Town's planning jurisdiction has been slow. From 1980 to 2000, the average annual increase in dwelling units was approximately 10. In addition, in 2000, only 14.8% of the Town's housing stock was less than ten years old. Limited population growth will continue to impede development. However, the Town has strong development potential which will continue to be supported by the following factors:

- The Town is financially stable.
- The Town continues to have an aggressive expansion/extension policy for its sewage collection and treatment system.
- The Town has a standard stable inventory of single-family dwellings which will provide a foundation for further residential development.
- The Town has quality health care facilities, including facilities for the aged.
- The Town will continue to protect its historically significant structures and its historic district. This effort will enhance the town's appearance and overall quality of life.
- The Town has regionally significant parks which includes the Livermon Recreational Park and Mini-Zoo and the Cashie River Park and Wetlands Walk.

- The Town has a policy of supporting the development of “clean” industries which are free of hazardous materials and waste.
- The Town’s infrastructure systems are maintained in good condition.
- The Windsor Area Chamber of Commerce actively promotes the assets of the area to travelers, non-residents, businesses, and industries.

The environmental composite map was discussed in the Natural Systems Analysis section of the CAMA land use plan. The map is intended to delineate the Town’s jurisdiction in accordance with environmentally sensitive areas. All land masses were assigned an environmental composite class based on CAMA regulations. The following table provides a summary of how the undeveloped parcels in Windsor relate to the classes established on the environmental composite map. If a parcel was located in more than one class as defined in the analysis, the most environmentally sensitive class was assigned to the parcel.

Table 6. Town of Windsor Undeveloped Land in Relation to the Environmental Composite Analysis (Classes I - III)

Environmental Composite	Acreage	% of Total
Class I	77.9	13.3%
Class II	478.6	81.4%
Class III	31.5	5.4%
Total	588.0	100.0%

Source: Holland Consulting Planners, Inc., and NC Center for Geographic Analysis.

d. Projections of Future Land Needs

Population projections for Windsor are provided on page 4. Based on that information, the population in the Town may reach 2,451 by 2030. That population is an increase of 166 from the 2005 estimate reported by the State Data Center. The average household size, taken from the 2000 US Census, is 2.43 persons per household. If the average household size is applied to the population increase, the number of dwelling units needed in Windsor will be 68 dwelling units by 2030. That number of dwelling units averages out to approximately 2.7 units needed per year during the time period. It should be noted that in 2002, there were approximately 142 vacant year-round dwelling units located in Windsor. According to the Land Suitability Analysis, there are 180.6 acres of undeveloped land that is considered Highly Suitable for development. The Town has enough land and/or vacant dwelling units to accommodate the population projection. New construction will be selective and not driven by availability. No significant land use changes are anticipated.

10. LAND USE/DEVELOPMENT GOALS AND IMPLEMENTING ACTIONS

a. Introduction

The purposes of the Coastal Resources Commission (CRC) management topics are to ensure that CAMA Land Use Plans support the goals of CAMA, to define the CRC's expectations for the land use planning process, and to give the CRC a substantive basis for review and certification of CAMA Land Use Plans. Each of the following management topics (Public Access, Land Use Compatibility, Infrastructure Carrying Capacity, Natural Hazard Areas, Water Quality, and Local Areas of Concern) include three components: a management goal, a statement of the CRC's planning objective, and requirements for the CAMA Land Use Plan. The local concerns which should be addressed in this plan are identified on page 3. These concerns and issues were utilized to develop the goals and objectives which are included in this plan. Most of the policies and implementing actions are continuing activities. In most situations, specific timelines are not applicable.

b. CAMA Land Use Plan Policies on Management Topics

The development of this land use plan has relied heavily on the CAMA-prescribed land suitability analysis which is included in Section V.H of the CAMA land use plan. It is intended that this document is supportive of the CAMA regulations for protection of AEC's (15A NCAC 7H).

This plan is intended to support the Town of Windsor vision statement which was developed based on the key issues identified on page 3 of this document and the CAMA AEC regulations. No negative impacts are anticipated by the implementation of the goals, objectives, and policies which are included in this plan.

Note: It is intended that all policies are consistent with applicable State and Federal requirements; when State and Federal requirements apply.

Please note: Policies and Implementing Actions are numbered consecutively throughout this document with the letter "P" denoting a policy and the letter "I" denoting an implementing action.

c. Public Access

1. Management Goal

To protect the public's right to access public trust waters within the Town of Windsor planning jurisdiction and the coastal region.

2. Planning Objective

To develop comprehensive policies and activities that provide opportunities for the public to access public trust waters within the planning jurisdiction. The Town supports the state's shoreline access policies as set forth in NCAC Chapter 15A Subchapter 7M and will conform to CAMA and other state and federal environmental regulations affecting the development of estuarine access areas.

3. Land Use Plan Requirements

The following are Windsor's policies and implementing actions for public access.

Policies:

- P.1 The Town opposes any use which significantly interferes with the public's right to navigate or access the Cashie River or any other public trust waters.
- P.2 The Town believes that, where possible, public shoreline access sites should be accessible to persons with disabilities.
- P.3 The Town supports new development and redevelopments that promote Windsor as an eco-tourist and hunting/recreational destination. The Town intends for these developments to protect and preserve the natural environment and supports the private and public development of waterfront access through private funds and grant monies.
- P.4 Windsor supports state/federal funding of piers for fishing, boating, or public estuarine access. The Town also supports the preservation and maintenance of areas that have traditionally and historically been used for public access.

Implementing Actions:

- I.1 The Town will consider applying for public access funding to extend the riverwalk located along the Cashie River. ***Schedule: Fiscal Year 2010-2012.***
- I.2 The Town will consider applying for public access funding to improve boat ramp facilities on the Cashie River. ***Schedule: Fiscal Year 2011-2013.***
- I.3 Windsor desires the Cashie River to be a navigable river. The Town will look for resources to assist with debris removal, and channel depth maintenance. ***Schedule: Review Annually***

- I.4 The Town will consider adoption of a riverfront zoning district if it is deemed necessary to protect this valuable resource within the town. ***Schedule: Fiscal Year 2008-2009.***
- I.5 The town will consider increasing signage related to the Livermon Park and the Roanoke /Cashie River Center in an effort to increase awareness about these facilities. ***Schedule: Fiscal Year 2010-2012.***
- I.6 Windsor will pursue funding under the North Carolina CAMA Shoreline Access funding program for other eligible projects that provide access for its citizens. (15A NCAC 7M, Section .0300, Shorefront Access Policies). ***Schedule: Continuing Activity.***
- I.7 The Town will continue to cooperate with the Clean Water Management Trust Fund in an effort to acquire/reserve additional property along the Cashie River as open space. ***Schedule: Continuing Activity.***

d. Land Use Compatibility

1. Management Goal

To maintain an environment with compatible land uses where inconsistent/conflicting land uses are prohibited while offering a mix of uses in certain districts.

2. Planning Objectives

To provide policies with clear direction to assist local decision making and consistency findings for zoning, divisions of land, and public and private projects. The Town desires to balance the protection of natural resources and fragile areas with development.

3. Land Use Plan Requirements

The following are Windsor's policies and implementing actions for land use compatibility.

Policies - Residential:

- P.5 Windsor supports maintaining an inventory of standard housing. The Town supports repair and reconstruction of privately-owned dwelling units through private funds and/or grants.

- P.6 Windsor supports the development of affordable housing options for low to moderate income persons and seniors.
- P.7 The Town supports the establishment of buffers between residential areas and non-residential areas or adjacent thoroughfares. These buffers should be comprised of low intensity land uses, and/or the establishment of landscaped buffers.
- P.8 Windsor desires to protect established residentially-developed areas and discourages the rezoning of existing residentially-developed or zoned areas to a non-residential classification when reasonably possible. Such rezoning and amendments in land use classifications to the future land use map should be carefully considered to be the best overall land development policy.
- P.9 Windsor supports creating a mix of uses offering the convenience of retail facilities to property owners in an effort to reduce traffic flow on main thoroughfares.
- P.10 Windsor supports densities that are appropriate to the services accessible to the area. Low density land uses, such as residential agricultural and conservation, should be located in areas that do not have public water or sewer service. Additionally, Windsor will aim to protect agricultural uses as residential development continues to expand into the town's extraterritorial jurisdiction.

Implementing Actions - Residential

- I.8 The Town will compile and maintain a list of dilapidated and/or substandard houses within the planning jurisdiction. ***Schedule: Review Annually***
- I.9 The Town will apply for grant funding to rehabilitate substandard houses and clear dilapidated houses for low to moderate income persons and the elderly. Some sources for this funding are: Community Development Block Grant funding, North Carolina Housing Finance Agency funding, and United States Department of Agriculture funding. ***Schedule: Review Annually***
- I.10 The Town will prepare a pedestrian access study that identifies the locations of current sidewalks, the need for sidewalk additions, and the need for walking/hiking trails. This study will focus on tying together the town's various recreational facilities. ***Schedule: Fiscal Year 2011-2012.***
- I.11 Windsor will apply for funding to implement actions determined necessary in the sidewalk study. ***Schedule: Ongoing Activity.***

- I.12 Windsor will allow the reconstruction of any residential structures demolished by natural disasters when the reconstruction complies with all applicable local, state, and federal regulations. ***Schedule: Ongoing Activity.***

Policies - Commercial/Industrial:

- P.11 Windsor supports commercial development along the Main Street Corridor and in other areas consistent with the Town's future land use map.
- P.12 Windsor desires for new commercial developments to blend with surrounding neighborhoods.
- P.13 Windsor discourages industrial development within fragile areas and areas with low land suitability. This policy applies to both new industrial development and to expansion of existing industrial facilities.
- P.14 Windsor supports the recruitment and siting of environmentally compatible light industrial and commercial establishments within its planning jurisdiction in areas that are already similarly developed or in public or private industrial parks.
- P. 15 The Town supports the protection of agricultural operations.
- P.16 Windsor desires industrial developments to be located adjacent to and/or with direct access to major thoroughfares.
- P.17 The Town supports the development of new industries that are accessible to existing public water and sewer services.
- P.18 The Town wishes to closely regulate industries which are noxious by reason of the emission of smoke, dust, glare, noise, odor, and vibrations, and those which deal primarily in hazardous products such as explosives.
- P.19 Windsor will continue to work with Bertie County to establish a coordinated approach to recruiting industrial operations within Windsor, as well as the County.
- P.20 The Town Windsor will continue to support the Downtown Main Street Program geared towards revitalizing exterior building facades, as well as the overall aesthetic quality of King Street.

Implementing Actions - Commercial/Industrial:

- I.13 Windsor will consider expanding the Central Business District towards Sterlingworth Street and to include more of US Highway 17 Business (from NC Highway 130 to NC Highway 130). ***Schedule: Fiscal Year 2007-2008.***
- I.14 The Town will consider amending the zoning ordinance to include guidelines regarding the location and appearance (finish/facade) of metal buildings. ***Schedule: Fiscal Year 2008-2009.***
- I.15 The Town will enforce its zoning regulations for type and location of commercial and industrial development. ***Schedule: Continuing Activity.***
- I.16 Windsor will rely on its zoning ordinance and the CAMA permitting program, if required, with regard to new industrial development and expansion of existing industrial facilities. ***Schedule: Continuing Activity.***
- I.17 Windsor will continue to seek grant funding from the NC Main Street Program to be utilized for facade improvements in conjunction with the town's downtown revitalization program. ***Schedule: Continuing Activity.***

Policies - Conservation:

- P.21 The Town supports the preservation and maintenance of its environmentally sensitive areas, while capitalizing on its natural resources through active promotion of eco-tourism and outdoor recreation.
- P.22 Except as otherwise permitted in this plan, residential, commercial, and industrial development should not be supported in natural heritage areas or wetlands.

Implementing Actions - Conservation:

- I.18 The Town will endeavor to educate the public about environmentally sensitive areas and what actions they can take to help do their part in preservation. Education may be done through public service announcements or through programs run within the Roanoke/Cashie River Center. ***Schedule: Ongoing Activity.***
- I.19 The Town will meet with appropriate agencies to discuss marketing the Town as a tourist destination because of its natural resources. ***Schedule: Ongoing Activity.***

- I.20 The Town will strive to protect Windsor's fragile areas from inappropriate, unplanned, or poorly planned development through the following:
- (1) Limit certain land uses in the vicinity of historic sites and natural heritage areas through enforcement of the Windsor zoning ordinance. ***Schedule: Continuing Activity.***
 - (2) Coordinate all housing code enforcement/ redevelopment projects/public works projects with the NC Division of Archives and History to ensure the preservation and identification of significant historic structures and archaeological sites. ***Schedule: Continuing Activity.***

Policies - Stormwater Control:

- P.23 The Town wishes for runoff and drainage from developments to be of a quality and quantity that is as close to natural occurrences as is practicable.
- P.24 The Town discourages the clear cutting of land for development.
- P.25 Windsor supports reducing soil erosion, runoff, and sedimentation to minimize the adverse effects on surface and subsurface water quality.
- P.26 The Town supports the enforcement of all controls and regulations, specifically design standards, tie-down requirements, construction and installation standards, elevation requirements, flood-proofing, CAMA regulations, and FEMA regulations, to mitigate the risks of lives and property caused by severe storms and hurricanes.
- P.27 The Town of Windsor supports efforts to reduce pollutants in stormwater runoff within the Cashie River, through the use of innovative stormwater management systems.

Implementing Actions - Stormwater Control:

- I.21 Windsor will consider establishing a basis for instituting a stormwater management program to work in conjunction with its existing ordinances that will assure the Town complies with all state and federal regulations. ***Schedule: Fiscal Year 2010-2013.***

- I.22 The town will continue to monitor state stormwater policy, and respond to any new regulations through update of the town’s zoning ordinance. **Fiscal Year: Review Annually**

- I.23 The Town of Windsor will cooperate with the NCDOT, the North Carolina Division of Water Quality, and other state agencies in mitigating the impact of stormwater runoff on all conservation classified areas. The town will support the Division of Water Quality stormwater runoff retention permitting process through its zoning permit system by verifying compliance prior to issuance of a zoning permit. **Schedule: Continuing Activity.**

- I.24 The Town of Windsor will attempt to apply for grant funds, and utilize Powell Bill funds, to improve stormwater drainage systems associated with existing rights-of-way. **Schedule: Continuing Activity.**

- I.25 The Town of Windsor will support existing state regulations relating to stormwater runoff resulting from development (Stormwater Disposal Policy 15A NCAC 2H.001-.1003), including the revised coastal stormwater rules, through enforcement of the town’s subdivision ordinance. **Schedule: Continuing Activity.**

e. Infrastructure Carrying Capacity

1. Management Goal

To provide quality municipal services to all incorporated areas of the Town, as well as provide roads within the planning jurisdiction that are safe and have an appropriate level of service while being sensitive to the environment.

2. Planning Objective

To support activities that reduce traffic congestion and safety problems; and to ensure that the Town sizes, locates, and manages the public infrastructure systems so as to preserve AECs and other fragile areas. It should be noted that some utility lines may need to extend through some environmentally sensitive areas.

3. Land Use Plan Requirements

The following are Windsor’s policies for infrastructure carrying capacity.

Policies - Public Infrastructure Systems:

- P.28 The Town encourages in-fill development in an effort to promote efficient use of land and cost effectiveness for providing public services.
- P.29 Windsor supports providing sufficient water and sewer service to promote economic development and to alleviate public health problems.
- P.30 The Town will not permit package sewer treatment plants within its corporate limits. Pretreatment systems will be required where industrial facilities have the need for pretreatment prior to entry into the public system.

Implementing Actions - Public Infrastructure Systems:

- I.26 Windsor will consider revising water and sewer extension policies to ensure that public/private cooperation in the provision of infrastructure to serve new development is encouraged. ***Schedule: Fiscal Year Review as necessary.***
- I.27 In cases where package treatment plants are approved (within the ETJ), the Town will require a specific contingency plan specifying how ongoing private operation and maintenance of the plant will be provided, and detailing provisions for assumption of the plant into a public system should the private operation fail. ***Schedule: As plants are approved.***
- I.28 Windsor will amend the future land use map, when needed, to reflect any water and/or sewer extension projects. ***Schedule: Continuing Activity.***
- I.29 Windsor will consult the future land use map when considering the locations of new public facilities and private developments. ***Schedule: Continuing Activity.***
- I.30 The Town will rely on the Division of Water Quality to oversee the operation and management of all package treatment plants in the ETJ, if applicable. ***Schedule: Continuing Activity.***

Policies - Transportation:

- P.31 Windsor supports limiting “strip” residential development along highways and certain roads carrying heavy traffic and encourages service roads or an internal street pattern to eliminate direct driveway connections to highways and roads.

- P.32 Windsor supports the proper location of development along the US Highway 17 bypass corridor and other major roads within the planning jurisdiction to provide safe ingress and egress.
- P.33 The Town encourages development plans that have an attractive appearance and utilize green space or open areas to provide buffers between developments on US Highway 17 Bypass.
- P.34 Windsor supports subdivision developments which utilize the North Carolina Department of Transportation Traditional Neighborhood Development Street Design Guidelines. A Traditional Neighborhood Development (TND) is a human scale, walkable community with moderate to high residential densities, a mixed-use core, and a dense network of narrow streets with a reduced curb radii.
- P.35 Windsor specifically supports the following transportation improvement projects for Bertie County:

Bridge Project

B-4434 US 17-NC 308, Replace Bridge Number 14 over the Cashie River. NOTE: The town supports bridge design which will, to the extent practicable, sustain the appearance of the current bridge and reduce impediment of the Cashie River floodway.

Road Projects

R-2506 US 13, from US 13 Business north of Windsor to NC 42. Widen to multi-lanes.

- P.36 The Town supports maintaining an effective signage and addressing system for all streets, roads, and highways.

Implementing Actions - Transportation:

- I.31 The Town may pursue the planting of street trees along the US Highway 17 Bypass corridor. ***Schedule: Fiscal Year 2010-2015.***
- I.32 Windsor will consider revising the zoning ordinance to provide regulations for frontage roads that require them to be far enough from the highway to accommodate businesses on both sides of the road. ***Schedule: Fiscal Year 2010-2012.***

- I.33 Windsor will require where reasonably possible the utilization of frontage roads in non-residential development along major state highways. ***Schedule: Fiscal Year 2010-2012, and ongoing.***
- I.34 Windsor will consider revising its subdivision ordinance to encourage the development of joint or shared driveways in newly approved subdivisions. ***Schedule: Fiscal Year 2010-2013.***
- I.35 Windsor will require the construction of acceleration/deceleration lanes for the entrances to major commercial and residential developments. ***Schedule: Continuing Activity.***
- I.36 Windsor will revise the zoning ordinance to require interconnectivity between new developments, including residential, commercial, and redevelopment projects. ***Schedule: Fiscal Year 2010-2013.***

f. Natural Hazard Areas

1. Management Goal

To preserve and maintain natural hazard areas and other coastal features for their natural storm protection functions and their natural resources giving recognition to public health, safety, and welfare issues.

2. Planning Objective

To develop policies and actions that minimize threats to life, property, and natural resources resulting from development located in or adjacent to hazard areas.

3. Land Use Plan Requirements

The following are Windsor's policies and implementing actions for natural hazard areas.

Policies:

- P.37 The Town supports development projects that do not weaken or eliminate natural barriers to erosion.
- P.38 To minimize the hazards to life, health, public safety, and property, Windsor will discourage development within flood hazard areas.

- P.39 The Town supports the US Army Corps of Engineers 404 Wetlands program, the guidelines of the Coastal Area Management Act, and the use of local land use ordinances to regulate development of freshwater swamps, marshes, and 404 wetlands. The Town does not want any development as defined by the Town's zoning ordinance to result in any net loss of wetlands.
- P.40 The Town supports the construction of bulkheads if they fulfill the use standards set forth in 15A NCAC 7H.
- P.41 Windsor supports relocation of structures endangered by erosion and flooding, if the relocated structure will be in compliance with all applicable policies and regulations.
- P.42 Windsor recognizes the difficulty in predicting sea level rise and determining policy decisions regarding it. Therefore, the Town will support cooperation with local, state, and federal efforts to inform the public of the anticipated effects of sea level rise.
- P.43 Windsor supports hazard mitigation planning. The Town participated in the FEMA-approved Bertie County Multi-Jurisdictional Hazard Mitigation Plan that is to be updated every five years. The Land Use Plan and Hazard Mitigation Plan should be consistent with one another. Should there ever be conflicting policies, the Land Use Plan takes precedence.

Implementing Actions:

- I.37 Windsor will cooperate with the US Army Corps of Engineers in the regulation and enforcement of the 404 wetlands permit process. ***Schedule: Ongoing Activity.***
- I.38 The Town will evaluate and revise the Hazard Mitigation Plan. The town will work towards updating it's Hazard Mitigation Plan prior to the date of expiration (October 2010). ***Schedule: Fiscal Year 2009.***
- I.39 Windsor will coordinate all development within the special flood hazard area with the Town's Zoning and Code Enforcement personnel, North Carolina Division of Coastal Management, FEMA, and the US Army Corps of Engineers. ***Schedule: Ongoing Activity.***

- I.40 Windsor will continue to enforce its existing zoning and flood damage prevention regulations found in the town's zoning ordinance. ***Schedule: Ongoing Activity.***
- I.41 Windsor permits redevelopment of previously developed areas, provided the projects comply with all applicable policies, regulations, and ordinances. ***Schedule: Ongoing Activity.***
- I.42 Windsor will enforce the density controls in the town's zoning ordinance. ***Schedule: Ongoing Activity.***
- I.43 Windsor will utilize the future land use map to assist with controlling the locations and types of development. ***Schedule: Ongoing Activity.***

g. Water Quality

1. Management Goal

To maintain, protect, and where possible enhance water quality in all coastal wetlands, rivers, streams, and estuaries.

2. Planning Objective

To plan for increased development and economic growth while protecting and/or restoring the quality and intended uses of surface waters within Windsor and its planning jurisdiction.

3. Land Use Plan Requirements

The following provides Windsor's policies/implementing actions on water quality.

Policies:

- P.44 Windsor will allow additional boat ramp and waterfront access facilities provided they meet local, state, and federal requirements.
- P.45 The Town of Windsor opposes the construction of package treatment plants within its corporate limits, except in industrial facilities where pretreatment is necessary. The Town opposes the installation of package treatment plants and septic tanks or discharge of waste in any areas classified as freshwater wetlands (404) or natural heritage areas.

- P.46 The Town supports the guidelines of the Coastal Area Management Act and the efforts and programs of the North Carolina Department of Environment and Natural Resources, Division of Coastal Management and the Coastal Resources Commission to protect the public trust waters in Windsor.
- P.47 Windsor supports conserving its surficial groundwater resources.
- P.48 Windsor supports regulation of underground storage tanks in order to protect its groundwater resources.
- P.49 Windsor opposes the disposal of any toxic wastes, as defined by the US Environmental Protection Agency's Listing of Hazardous Substances and Priority Pollutants (developed pursuant to the Clean Water Act of 1977), within its planning jurisdiction.
- P.50 Windsor supports the control of stormwater runoff to aid in the preservation of water quality. The Town will support existing state regulations relating to stormwater runoff resulting from development (Stormwater Disposal Policy 15 NCAC 2H.001-.1003).
- P.51 Windsor supports implementation of the Roanoke River Basinwide Water Quality Management Plan.
- P.52 The Town supports management of problem pollutants, particularly biological oxygen demand and nutrients, in order to correct existing water quality problems and to ensure protection of those waters currently supporting their uses.

Implementing Actions:

- I.44 Windsor may develop and distribute a water quality pamphlet that educates the public about their role in protecting water quality. ***Schedule: Fiscal Year 2010-2013.***
- I.45 The Town will work with Bertie County to provide a public service announcement on how the public can contribute to protecting water quality. ***Schedule: Fiscal Year 2010-2013.***
- I.46 Windsor will work with the Roanoke/Cashie River Center to promote and educate citizens about ways to reduce stormwater pollutants. ***Schedule: Ongoing Activity.***

- I.47 The Town of Windsor will conserve its surficial groundwater resources by enforcing CAMA and the NC Division of Water Quality stormwater runoff regulations and by coordinating local development activities involving chemical storage or underground storage and installation/abandonment with Bertie County Emergency Management personnel and the NC Division of Water Quality. The Town will plan for an adequate long-range water supply. In the planning process, Windsor will cooperate with adjacent local governments to protect water resources. ***Schedule: Ongoing Activity.***
- I.48 The Town will enforce its zoning ordinance to aid in protecting sensitive shoreline areas. It will rely on state and federal agencies to promote and protect environmentally sensitive areas. ***Schedule: Ongoing Activity.***
- I.49 Windsor will rely on the technical requirements and state program approval for underground storage tanks (40 CFR, Parts 280 and 281), and any subsequent state regulations concerning underground storage tanks adopted during the planning period. ***Schedule: Ongoing Activity.***
- I.50 The Town of Windsor will encourage low impact development techniques. ***Schedule: Ongoing Activity.***

h. Local Areas of Concern

1. Management Goal

To integrate local areas of concern (cultural, historic, and scenic areas; economic development; and general health and human services needs) with the overall goals of CAMA in the context of land use planning.

2. Planning Objective

To identify local concerns and issues and provide actions to address them.

3. Land Use Plan Requirements

The following provides Windsor's policies/implementing actions on local areas of concern.

Policies - Cultural, Historic, and Scenic Areas:

- P.53 Windsor will protect its historic resources as a valuable cultural and economic asset.

- P.54 The Town supports development that is consistent with the surrounding areas.
- P.55 The Town supports efforts to protect historic properties within its planning jurisdiction and to perpetuate its cultural heritage.

Implementing Actions - Cultural, Historic, and Scenic Areas:

- I.51 The Town will work with the US Army Corps of Engineers to coordinate local approval of industrial projects with the “404” permitting process. ***Schedule: Ongoing Activity.***
- I.52 Windsor will guide development so as to protect historic and potentially historic properties within the Town. ***Schedule: Ongoing Activity.***
- I.53 Windsor will coordinate all housing code enforcement and/or redevelopment projects with the NC Division of Archives and History, to ensure that any significant architectural details or buildings are identified and preserved. ***Schedule: Ongoing Activity.***
- I.54 Windsor will coordinate all Town public works projects with the NC Division of Archives and History, to ensure the identification and preservation of significant archaeological sites. ***Schedule: Continuing Activity.***

Policies - Economic Development:

- P.56 Windsor supports activities that promote the Town as an eco-tourist destination.
- P.57 Windsor supports North Carolina Department of Transportation projects to improve access to the Town.
- P.58 The Town encourages economic and community growth and development.
- P.59 The Town encourages industrial and commercial development in areas with existing infrastructure.
- P.60 Windsor supports the extension of public infrastructure from existing systems and encourages the use of central systems for new developments whether residential, commercial, or industrial in nature.

Implementing Actions - Economic Development:

- I.55 The Town of Windsor will work with the Chamber of Commerce and other services to recruit companies to the area. ***Schedule: Ongoing Activity.***
- I.56 The Town will continue to support “Downtown Windsor” to study downtown revitalization efforts. ***Schedule: Ongoing Activity.***
- I.57 Windsor will support the following in the pursuit of industrial development:
- (1) New heavy industrial developments should be located so that there is no adverse effect on the Town’s ecosystem and be encouraged in areas where such uses can utilize available infrastructure. ***Schedule: Continuing Activity.***
 - (2) Re-zone additional parcels for industrial and commercial use along existing growth corridors with adequate infrastructure existing or planned and, when the need is demonstrated, provide a consistent growth policy with amendments to the future land development map when revision is needed. This will accommodate the future demand for additional industrial and commercial development in suitable areas. ***Schedule: Continuing Activity.***

Policies - General Health and Human Services Needs:

- P.61 The Town desires to have a variety of recreational opportunities for its citizens.
- P.62 Windsor supports a comprehensive program of both active and passive recreational opportunities.
- P.63 Windsor supports the continued public provision of public water, public sewer, street maintenance and related drainage, police protection, fire protection, and solid waste disposal to all citizens.
- P.64 Windsor supports recycling efforts.
- P.65 The Town supports local, state, and federal efforts to minimize the adverse impact of man-made hazards.
- P.66 Windsor supports the construction of water systems with adequate line sizes to ensure adequate water pressure and fire protection.

Implementing Actions - General Health and Human Services Needs:

- I.58 The Town of Windsor will develop a comprehensive recreation plan that identifies current facilities and deficiencies. ***Schedule: Fiscal Year 2010-2011.***
- I.59 The Town will prioritize park facility needs and apply for Parks and Recreation Trust Fund money to expand upon park facilities. ***Schedule: Fiscal Year 2010-2012.***
- I.60 The Town of Windsor will consider design and funding sources for upgrading municipal facilities. ***Schedule: Fiscal Year 2010-2012.***
- I.61 The Town will continue to enforce the flood hazard reduction provisions of the Windsor zoning ordinance. ***Schedule: Continuing Activity.***
- I.62 The Town will prohibit the installation of underground storage tanks in the 100-year floodplain. ***Schedule: Continuing Activity.***
- I.63 Windsor will provide sufficient emergency services to all residents by ensuring the implementation of the following:
- (1) Require that all necessary infrastructure firefighting capability/capacity be provided in new subdivisions and developments. ***Schedule: Continuing Activity.***
 - (2) Continue to maintain an effective signage and addressing system for all streets, roads, and highways. ***Schedule: Continuing Activity.***

Implementing Actions - Funding Options:

- I.64 Windsor will continue to support state and federal programs that are deemed necessary, cost-effective, and within the administrative and fiscal capabilities of the Town. These include:
- (1) Community Development Block Grant Program
 - (2) Emergency Medical Services
 - (3) Coastal Area Management Act, including shoreline access funds
 - (4) Small Business Association
 - (5) Economic Development Administration Funds
 - (6) Rural Development/USDA

(7) Federal Emergency Management Program

(8) Parks and Recreation Trust Fund

Schedule: Continuing Activity.

I.65 Windsor will selectively support state and federal programs related to the Town. The Town, through its boards and committees, will monitor state and federal programs and regulations. It will use opportunities as they are presented to voice support for or to disagree with programs and regulations that are proposed by state and federal agencies. ***Schedule: Continuing Activity.***

I.66 Windsor officials will continue to work with the Army Corps of Engineers and any other state and federal agencies to ensure continued dredging and maintenance of river channels as needed to keep these facilities open to navigation. ***Schedule: Continuing Activity.***